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ABSTRACT

The purpose of this report is to inform New Jersey legislators, the governor, and other public officials about the status of child care in the state and to make recommendations that include government and private sector activities. An introductory section describes the structure of the New Jersey Child Care Advisory Council (CCAC) and lists the council's members. A section on highlights of the CCAC's 1992 activities describes various projects that the council has supported, lists laws and proposed legislation that it has supported and opposed, and provides the names of guest speakers at its regular meetings. A section on recommendations reviews 6 general categories and 42 specific recommendations made by the CCAC in 1988 and discusses the progress made on each. A final section lists child care and legislative priorities for 1994. Appendixes include: (1) a copy of the legislation creating the CCAC; (2) a fact sheet of the CCAC's organization and activities; (3) a fact sheet on child care in New Jersey; (4) a list of frequently-used abbreviations; (5) a list of state child care-related legislation signed into law through February 1993; and (6) a listing of former council members, designees, liaisons, and staff. (MDM)

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A Report to the Legislature

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CHILD CARE IN NEW JERSEY: The 1992 Annual Report and SFY 1994 Priorities

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NEW JERSEY CHILD CARE ADVISORY COUNCIL

June 1993

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STATE OF NEW JERSEY

CHILD CARE ADVISORY COUNCIL

MISSION STATEMENT

The New Jersey Child Care Advisory Council was established by the New Jersey Legislature with the passage of the Child Care Center Licensing Act (P.L. 1983, Chapter 492, amended by P.L. 1992, Chapter 95), and is mandated to advise and make recommendations on child care issues, policies and programs to the Department of Human Services, Division of Youth and Family Services and the Department of Community Affairs/Division on Women.

The Council provides leadership in child care by promoting awareness of child care issues, supporting and strengthening statewide and community efforts to expand and enhance child care programs and services, promoting linkages among individuals and organizations interested in child care concerns, and developing and recommending positions, policies, legislation, and programs related to child care and family issues.

Statement adopted January 16, 1991.
Revised September 10, 1992 with signing into law of
P.L. 1992, Chapter 95.

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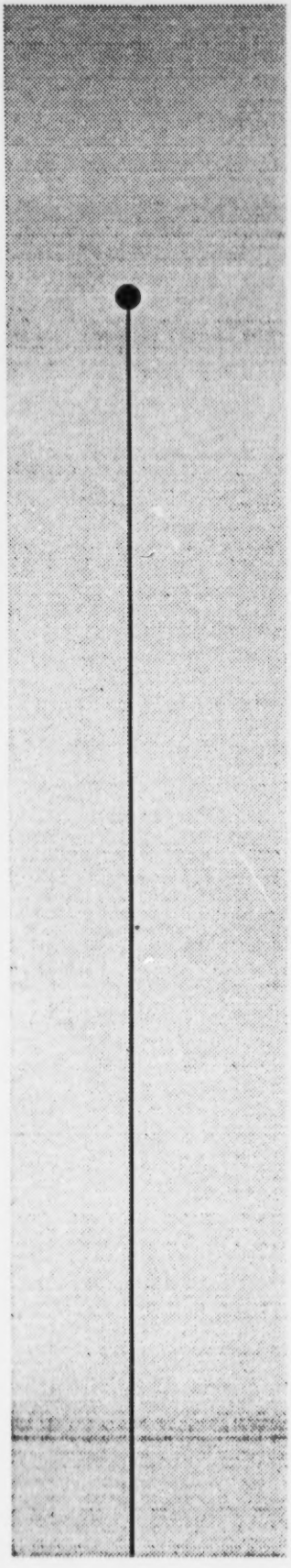

CHILD CARE IN NEW JERSEY: The 1992 Annual Report and SFY 1994 Priorities

June 1993

Child Care in New Jersey:

The 1992 Annual Report & SFY 1994 Priorities

Prepared by

The New Jersey Child Care Advisory Council
New Jersey Department of Human Services
222 South Warren Street, CN 700
Trenton, New Jersey 08625-0700

For information about the Council, contact:

Dr. Sydelle Mason, Chairperson
(609) 753-2969

or

Dr. Edna Ranck, Child Care Coordinator
(609) 984-0879

Submitted to

The New Jersey Legislature and Governor Jim Florio

June 17, 1993

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State of New Jersey
DEPARTMENT OF HUMAN SERVICES
CHILD CARE ADVISORY COUNCIL

Honorable Jim Florio
Governor

Honorable Donald T. DiFrancesco, President
New Jersey State Senate

Honorable Garabed "Chuck" Haytaian, Speaker
New Jersey General Assembly

Gentlemen:

We take pleasure in presenting to you, in compliance with state law, the New Jersey Child Care Advisory Council's Child Care in New Jersey: The 1992 Annual Report & SFY 1994 Priorities. The report monitors the current work of the Council and makes recommendations for the coming fiscal year.

The State of New Jersey's child care efforts have grown in recent years, including four laws enacted since last year at this time. Millions of dollars have been added to existing federal and state funds through the 1990 legislation enacted to establish programs with Child Care and Development Block Grant and Title IV-A At-Risk funds. However, the needs for specific child care services and programs continue to grow and to emphasize the impact of a range of ages of children, geographical location, and children's physical and emotional characteristics.

In the coming years, the Council urges the Legislature, in cooperation with the Executive Branch of government, to make child care and early education a high state priority. The Council which is mandated to advise the Departments of Human Services and Community Affairs stands ready to provide technical assistance in the development of more comprehensive child care legislation and policies.

For additional information about the Council or about child care resources in your district, please contact Dr. Edna Ranck, Child Care Coordinator, at (609) 984-0879. Thank you.

Sincerely,

Sydelle Mason, Ed.D.
Chairperson

Steve Eberhardt
Vice Chairperson

Lisa Forrester
Treasurer

June 1993

CN 700 • TRENTON, NEW JERSEY 08625 • TELEPHONE: 609-984-5321

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EXECUTIVE SUMMARY

CHILD CARE PRIORITIES SFY 1994

A copy of the *Child Care Priorities for SFY 1994* together with an action plan and proposed timetable is available as a separate document from the office of the Child Care Coordinator at (609) 984-0879.

CHILD CARE PRIORITIES

#1. Develop collaborative relationships on child care professional development issues in order to expand and enhance the professional development of child care staff who work with children between birth and 12 years.

#2. Continue working on existing collaboration programs between public schools and the early education and child care community.

#3. Develop collaborative efforts with community organizations and governments to establish a comprehensive 'office for children' at the state government level.

#4. Support implementation of mandatory state regulation of family day care providers, including sufficient fiscal support.

LEGISLATIVE PRIORITIES

The Council supports these bills:

S-86, Lipman
Revises language to clarify the family day care registration law (P.L. 1987, Chapter 27).

S-1233, Adler & Sinagra/A-1647, Derman & Warsh
Prohibits smoking in child care centers.

S-1332, Cafiero
Requires certain toys to carry choke hazard warnings.

S-1494, Palaia
Requires the Department of Education to eliminate the Nursery-Eighth Grade endorsement to the instructional certificate and to establish two endorsements: Nursery Third Grade (N-3) and Third - Eighth Grade (3-8).

A-376, DeCroce
Permits school-age child care programs to operate in school buildings without a use variance.

The Council opposes these bills:

S-958, DiFrancesco & Littell -
Transfers all building inspections, including child care centers, to the Department of Community Affairs.

A-1427, Rocco
Requires the 30 urban school districts to establish full-day kindergartens in the 1994-95 school year, and ensures that early childhood programs are available to all three- and four-year-olds when appropriate in the 1995-96 school year, and earlier if suitable facilities are available.

ON-GOING PRIORITIES

#1. Monitor the state budget and fiscal legislation for child care implications.

#2. Plan for and advise on use of federal child care funds.

#3. Collaborate to gather and disseminate relevant data on statewide child care services and needs.

INTRODUCTION

The New Jersey Child Care Advisory Council was established by the Child Care Center Licensing Act of 1983, Chapter 492, (amended by P.L. 1992, Chapter 95) and is charged as follows:

- to review rules and recommendations governing the licensing of child care centers;
- to advise on the needs, priorities, programs, and policies relating to child care throughout the state;
- to study and recommend alternate resources for child care; and
- to facilitate employment-related child care through information and technical assistance.

The Council addresses issues pertaining to child care in New Jersey for children from birth through 12 years, without regard to race, religion or socio-economic status.

The purpose of this report is to inform New Jersey Legislators, the Governor, the Commissioners of the Departments of Human Services (DHS) and Community Affairs (DCA), the Directors of the Divisions of Youth and Family Services (DYFS) and Family Development (DFD) in DHS, and the Division on Women (DOW) in DCA, the child care community, and the general public about the current status of child care in the state and to make recommendations that include government and private sector activities.

COUNCIL STRUCTURE

Composition. The Council is comprised of voting members, designees and representatives from the departments cited in the enabling legislation, and non-voting liaisons from selected state departments. As of January 1993, the 40 voting members include 22 that represent statewide child care and early education organizations, child advocacy groups, and others committed to services for children and families; and 18 At-Large members who are appointed by the directors of DYFS and DOW. These divisions each appoint a designee and liaisons are named by the Commissioners of the Departments of Education, Health, and Labor. Representatives of the DHS Office of Policy, Planning and Program Evaluation and the Division of Family Development also participate regularly in Council activities.

Executive Committee and Standing Committees. An Executive Committee, composed of the officers of the Council, the chairpersons of the standing committees, and two members elected from the Council membership, meets each month. The six standing committees include Finance, Legislative-Government Action, Public Relations, Research and two committees established in January 1993: Professional Development and Program. The Council meets each month, except for August and December. Although meetings are open to the public, persons wishing to address the Council are required to contact the Chairperson or the Coordinator to schedule a presentation date.

COUNCIL EXECUTIVE COMMITTEE

1992 - 1994

SYDELLE MASON, Chairperson
STEVE EBERHARDT, Vice Chairperson
LISA FORRESTER, Treasurer & Chairperson, Finance
CAROLYN FEROLITO, Chairperson, Legislative-Government Action
ANNETTE "TONY" O'FLAHERTY, Federal Legislation Subcommittee
SUZANNE SCHMIDT & CARLOS SOTO, Co-chairpersons, Public Relations
MAXINE FISCHEL & BEVERLY RANTON, Co-chairpersons,
Professional Development
SUZANNE JUNGDAHL & JUDITH PALOMBI, Co-chairpersons, Program
PHILIP BENSON, Chairperson, Research
ANN-LINN GLASER, At-large Member
MARY ANN MIRKO, At-large Member
DAVID J. HARRIS, JR., Immediate Past Chairperson

COUNCIL MEMBERSHIP

As of April 1992

Twenty-two of the 40 members are appointed by statewide organizations, and 18 at-large members are appointed by the Directors of the Division of Youth and Family Services (DYFS) in the Department of Human Services, and the Division on Women (DOW) in the Department of Community Affairs. The persons listed here served some part of the past year.

MARY LOU ALLEN, *New Jersey Coalition of Infant/Toddler Educators (CITE)*
RUTH "JUDY" ASHLEY, *At-Large, DOW*
CAROLYN ATHERLY, *New Jersey Head Start Directors Association*
JOYCE BAER-HALPERN, *National Council of Jewish Women (NCJW)*
PHILIP BENSON, *New Jersey Network of Adolescent Programs (NJNAP), Rutgers University*
CAROLANN BESLER, *New Jersey Association for the Education of Young Children (NJAEYC)*
SALLY DUFF, *Family Day Care Organization of New Jersey (FDCONJ)*
STEVE EBERHARDT, *At-Large, DYFS*
CAROLYN FEROLITO, *New Jersey Junior Leagues (1992)*
MAXINE FISCHEL, *New Jersey Statewide Coalition on Child Care (NJSCCC)*
LISA FORRESTER, *New Jersey Task Force on Employer-Supported Family Initiatives (NJTFESFI)*
SALLY-ANNE FRENCH, *New Jersey Junior Leagues (1993)*
JANE GARLAND, *Association for Children of New Jersey (ACNJ)*
DIANE GENCO, *At-Large, DOW*
ANN-LINN GLASER, *At-Large, DOW*
SARAH HANSFORD, *At-Large, DYFS*
CAROLYNN HENDERSON, *At-Large, DOW*
FRANK HUTCHINS, *National Black Child Development Institute*
SUZANNE JUNGDAHL, *New Jersey Child Care Association (NJCCA)*
JUDITH LEBLEIN, *New Jersey Recreation and Park Association (NJRPA)*
ANNA LOPEZ, *Puerto Rican Child Care Coalition*
SANDRA KLANDERMAN, *At-Large, DOW*
SYDELLE MASON, *At-Large, DOW*
PATRICIA MENNUTI, *Central Regional Resource Center (CRRC)*
MARY MIKKELSEN, *New Jersey League of Women Voters*
MARY ANN MIRKO, *Northern Regional Resource Center (NRRC)*
WILBERT MITCHELL, *At-Large, DYFS*
ANNETTE "TONY" O'FLAHERTY, *At-Large, DYFS*
JUDITH PALOMBI, *At-Large, DYFS*
ARLENE RESTAINO-KELLY, *New Jersey Coalition of Infant/Toddler Educators (CITE)*
BEVERLY RANTON, *Southern Regional Resource Center (SRRC)*

JANET RIVERA, *At-Large, DYFS*
HERIBERTO SANCHEZ-SOTO, *At-Large, DYFS*
CARLOS M. SOTO, *At-Large, DYFS*
SUZANNE SCHMIDT, *At-Large, DFYS*
DEBRA STITH, *New Jersey Family Day Care Providers Association (NJFDCPA)*
DONNA TAORMINA, *New Jersey School Boards Association (NJSBA)*
EILEEN TUOHEY, *At-Large, DOW*
MARILYN VALENTINE, *At-Large, DYFS*
ALMA VINCENT, *DYFS Child Care Policy Development Board (PDB)*
THOMAS ZSIGA, *New Jersey School-Age Child Care Coalition (NJSACCC)*

CHANGES IN MEMBERSHIP: Members who retired or resigned from the Council during the last year included **Dottie Dunfee, Dorothy Engle, F. Lee Forrester, Kay Gellert, Selma Goore, June Moss Handler, David J. Harris, Jr., Elaine Koss, Richard Macaluso** and **Dolores Odom.**

New appointees were **Sally-Anne French, Joyce Baer-Halpern, Sarah Hansford, Frank Hutchins, Suzanne Jungdahl, Mary Mikkelsen, Arlene Restaino-Kelly, Janet Rivera, Heriberto Sanchez-Soto, Donna Taormina, Eileen Tuohey, Marilyn Valentine, Alma Vincent,** and **Tom Zsiga.**

Persons who joined and left the Council in the past year include **Mary Lou Allen** and **Corliss Easton.**

GOVERNMENT DIVISION DESIGNEES

MARK WICKLEY, *Division of Youth and Family Services*
Department of Human Services
FRAN ORENSTEIN, *Division on Women*
Department of Community Affairs
MARC CHERNA, *Former Division of Youth and Family Services Designee*

GOVERNMENT DEPARTMENT LIAISONS

TYNETTE HILLS, *Department of Education*
CONNIE LYBARGER, *Department of Health*
LEONARD TALARICO, *Department of Labor*

GOVERNMENT REPRESENTATIVES

Department of Human Services
MICHAEL LARACY, *Office of Policy, Planning and Program Evaluation*
ALETHA WRIGHT, *Office of Child Care Development (January-March 1992)*
EDNA RANCK, *Office of Child Care Development (April-October 1992)*
DAVID HEINS, *Division of Family Development*

STAFF

EDNA RANCK, *Child Care Coordinator*
Principal Writer of the Annual Report

ACKNOWLEDGEMENTS

EXECUTIVE LEADERSHIP

Jim Florio, *Governor*
Alan J. Gibbs, *Former Commissioner, Department of Human Services*
William Waldman, *Commissioner, Department of Human Services*
Melvin R. Primas, *Former Commissioner, Department of Community Affairs*
Stephanie Bush, *Commissioner, Department of Community Affairs*
Nicholas R. Scalera, *Director, Division of Youth and Family Services, DHS*
Roberta Francis, *Director, Division on Women, DCA*
Marion Reitz, *Director, Division of Family Development, DHS*
Elizabeth Kuhlman, *Director, Head Start/State Collaboration Project*

DEPARTMENT OF HUMAN SERVICES LEADERSHIP & STAFF

Amy Mansue, *Deputy Commissioner*
Larry J. Lockhart, *Associate Commissioner*
Betty Wilson, *Assistant Commissioner, Office of Public Affairs*
James W. Smith, Jr., *Acting Assistant Commissioner, Office of Public Affairs*
Michael Laracy, *Director, Office of Policy, Planning, and Program Evaluation*
Edward Tetelman, *Director, Office of Legal and Regulatory Affairs*
Ray Castro, *Director, Federal Government Relations*
Charlene Flaherty, *Manager, Federal Dependent Care Grant Program*
J. Patrick Byrne, *Acting Assistant Director, Licensing and Management Services, DYFS*
Jesse Moskowitz, *Assistant Director, Office of Intergovernmental Affairs, DYFS*
Richard Crane, *Acting Chief, Bureau of Licensing, DYFS*
George Kobil, *Office of Policy, Planning, Budgeting and Accountability DYFS*
Terry Castro, *Manager, Child Care Operations, DFD*
Betty Blanford, *Child Care Operations, DFD*
Diane Schonyers, *Child Care Operations, DFD*
Tamara Jakub, *Child Care Operations, DFD*

OFFICE OF CHILD CARE DEVELOPMENT

The Office of Child Care Development (OCCD), established in 1988, was disbanded in October 1992, because of state budget cuts and layoffs. In 1992, OCCD was staffed by **Aletha Wright,** Director (through March 1992); **Edna Ranck**, Acting Director (April-October 1992); **Sharon Postel**, Deputy Director; **Teresa A. Buccarelli,** Coordinator, New Jersey Cares for Kids Program; **Yasmina Vinci,** Manager, Federal Dependent Care Program; **Barbara Catterall**, Special Needs Child Care & Mini Grant Programs; and **Bernadette Burch**, Secretary.

DHS SUPPORT STAFF

Patricia Holsneck
Donna Hornyak
Christine Fleeger
George Harrison

STATE LEGISLATIVE LEADERSHIP

(Sponsors of successful child care legislation in 1992)

Senate President Donald T. DiFrancesco
Assembly Speaker Garabed "Chuck" Haytaian
Senator James S. Cafiero
Senator Gerald Cardinale
Senator Wynona M. Lipman
Assemblywoman Priscilla B. Anderson
Assemblyman Michael Arnone
Assemblywoman Claire M. Farragher
Assemblywoman Rose M. Heck
Assemblywoman Maureen Ogden
Assemblywoman Charlotte Vandervalk

SUMMARY:
1992 COUNCIL ACTIVITY HIGHLIGHTS

- Initiated child care data collection & archival process.

- Members participated in research project & publication of article in ***Children Today.***

- Promoted Federal Earned Income Tax Credit (EITC) publicity campaign.

- Participated in planning for expenditure of Child Care and Develop ment Block Grant(CCDGB) funds through the "New Jersey Cares for Kids" program, including:

  — child care certificates (vouchers)
  — DYFS child care costs for protective services children
  — small grants to licensed centers for minor repair and renovations
  — planning for child care and early educator professional training and career development, the *CAREERS* Project, and including grants to initiate professional development activities
  — GoodStarts program in Department of Education
  — grant to Invest in Children to assist in the development of Early Childhood Facilities Fund (ECFF)
  — fiscal support for family day care registration

The Council and members of the child care community made intensive and extensive efforts to have an impact on the CCDBG regulations and the relationship with Title IV-A "At-Risk" Child Care regulations to develop a "seamless system" of child care in New Jersey. The Final Rule for CCDBG was issued on August 4, 1992.

- Visited members of New Jersey's Congressional delegation on two occasions (March 1992 & 1993) to recommend changes in CCDBG regulations and in support of the Federal Dependent Care Grant for school-age and special needs child care planning.

Supported state child care legislation that became law:

P. L. 1992, Chapter 13 (S-110), Cardinale -
Permits registered family day care homes to operate in residential zones without special zoning variances and requires criminal history record

investigations (CHRIs) for registered family day care providers. Council assisted in obtaining 18-month moratorium on CHRI and established an ad hoc family day care subcommittee to review the CHRI issue and make recommendations.

P. L. 1992, Chapter 81 (A-324), Ogden
Encourages the inclusion of child care centers in non-residential developments.

P. L. 1992, Chapter 95 (S-87), Lipman
Amends Child Care Center Licensing Law to include programs for children to age 13 years. Participated in developing the state regulations.

P.L. 1992, Chapter 96 (S-408), Cafiero
Establishes Emergency Medical Services for Children.

P. L. 1992, Chapter 137 (S-994), DiFrancesco
Restores funds to fund voluntary family day care registrations.

P.L. 1993, Chapter 46 (S-1077), Lipman
Establishes uniform system of subsidized child care services and funding.

Supports current state legislation and a proposed regulation change:

S-86, Lipman
Clarifies the family day care registration law (P.L. 1987, Chapter 27).

S-1233, Adler & Sinagra/A-1647, Derman & Warsh
Prohibits smoking in child care centers.

S-1332, Cafiero
Requires certain toys to carry choke hazard warnings.

S-1494, Palaia
Requires the Department of Education to eliminate the Nursery-Eighth Grade endorsement to the instructional certificate and to establish two endorsements: Nursery - Third Grade (N-3) and Third - Eighth Grade (3-8).

Supports A-376, DeCroce
Permits school-age child care programs to operate in school district buildings without a use variance.

Supports a change in the Department of Education regulations to permit special education teachers to work with children in their child care program.

Opposes state legislation:

Opposes S-958, DiFrancesco & Littell
Shifts all building inspections, including child care centers, to the Department of Community Affairs.

Opposes A-1427, Rocco
Requires the 30 urban school districts to establish full-day kindergartens in the 1994-95 school year, and ensures that early childhood programs are available to all three- and four-year olds when appropriate in the 1995-96 school year, and earlier if suitable facilities are available.

- Supported proposed DHS revision of the federal Title IV-A At-Risk Child Care (ARCC) income eligibility limits.
- Testified on child care issues addressed in the state budgets for SFYs 1993 and 1994.
- Represented on the Department of Human Services Child Care Resource and Referral Working Group and received copies of the group's Final Report.
- Established Professional Development Committee and a Council Program Committee. A Subsidized Child Care Ad Hoc Committee has been inactive.
- Established Bylaws Revision Committee to report in mid-1993.
- Selected by the Yale University Bush Child Development Center as one of eight programs nationwide to participate in Phase II of the center's early childhood education collaboration project. Referenced in ***United We Stand: Collaboration for Child Care and Early Education Services*** by Sharon Lynn Kagan (Teachers College Press, 1991).
- Heard special presentations throughout the year on various child care-related topics:

  — **Nicholas R. Scalera,**
  Director, Division of Youth and Family Services, DHS
  (current DYFS initiatives and activities)

— **Amy Goldman**
Office of Education, DHS, and **Celeste Andriot,**
Department of Health (early intervention services)

— **Alan Gibbs**
Commissioner, DHS (current DHS initiatives and activities)

— **Dee Miller**
Legal Aid of New Jersey (alternatives to Family Development Program)

— **Elizabeth Kuhlman**
Project Director, Head Start/State Collaboration Project

— **Karen Holmes**
Assistant Director, Division on Women, DCA

— **J. Patrick Byrne,**
Acting Assistant Director, DYFS; **Richard Crane,** Acting Chief, Bureau of Licensing (BOL), and **Jacqueline Crawford** Assistant Chief, BOL (ongoing reports on the development of licensing regulations to include school-age child care (SACC) programs

— **Jane Garland**
report on Kids Count project

- Received copies of special reports from the DYFS Child Care Policy Development Board: "School-Age Child Care Center Model" and "Infant/ Toddler Center Model."

- Held its Annual Meeting on October 21 at the New Jersey Law Center, New Brunswick, NJ, at which were honored **Congressman Donald Payne, State Senator Wynona Lipman, State Senator Donald DiFrancesco,** former Council chairs in attendance, **Ciro Scalera** and **Wilbert Mitchell,** and outgoing **Chairperson David J. Harris, Jr.,** who received a plaque and a gift of children's books for the Greater New Brunswick Day Care Council, of which Mr. Harris is the founding executive director.

1992 COUNCIL ACTIVITY HIGHLIGHTS REFERENCED TO THE RECOMMENDATIONS in *CHILD CARE: TODAY'S CHALLENGE FOR TOMORROW*

Background to 1992 Annual Report. Soon after the New Jersey Child Care Advisory Council was established in 1984, planning was initiated for the publication of a major report to enable New Jersey to prepare for child care and early education into the 21st century. In October, 1986, former Governor Thomas Kean addressed the more than 600 persons who attended a statewide conference convened to identify key child care issues in New Jersey. The report based on subsequent finding was presented to Governor Kean at a public reception in January, 1988.

Child Care: Today's Challenge for Tomorrow/A Comprehensive Plan for the Growth and Development of Child Care in the State of New Jersey has remained the guideline for child care planning since that time. An update on the report's 43 recommendations was published as part of *Child Care in New Jersey '91: The 1990 Annual Report to the Legislature*, which was presented to Governor Jim Florio at the April 12, 1991, "Child Care Unity Day." Now, as New Jersey child care providers and advocates join with a new federal administration in Washington and with the current State government to address child care and other family issues, the Council herein provides a further update to the 1988 plan by listing the Council's 1992 activities within the framework of the plan's recommendations. In planning for State Fiscal Year 1994, the Council has also listed its priorities for the coming 12 months.

Each of the 1988 recommendations are listed below, together with relevant 1992 activities. For the full list of recommendations, please see pages 54-75 of *Child Care: Today's Challenge for Tomorrow*. To receive a copy of the 1988 plan, please use the publication order form on the inside back cover of this document.

The categories used in the 1988 plan are:

A. AVAILABILITY, AFFORDABILITY & ACCESSIBILITY
B. QUALITY OF CARE
C. CHILD CARE REGULATION
D. SUBSIDIZING THE CHILD CARE SYSTEM
E. CHILD CARE: THE PROFESSION
F. PARENTAL ROLE AND RESPONSIBILITIES
G. MEETING FAMILIES' UNIQUE NEEDS

1992 ACTIVITY HIGHLIGHTS IN SUPPORT OF THE 1988 RECOMMENDATIONS IN *CHILD CARE: TODAY'S CHALLENGE FOR TOMORROW*

How to Read This Report. Each bullet (•) represents an action taken or supported by the New Jersey Child Care Advisory Council during the past year. When the statement "no specific Council action taken" appears, it means that the Council has not formally addressed the issue. It does not necessarily mean that the Council is no longer interested in the topic nor that others in the child care community are not addressing the concern.

A. Availability, Affordability and Accessibility

Recommendation 1:

A comprehensive multi-correlated impact study must be completed to determine present and future child care needs, as well as the costs and benefits associated with provision of services to meet those needs. Factors to be considered and areas to be addressed in the study must include: employment and economic growth forecasts, geographic disbursement and concentration of need, birth rate as it affects service needs, population characteristics such as income and ethnic differences, specific needs of non-English speaking populations, and parental preference regarding type of care - center- or home-based.

• **Data Collection.** The Research Committee has begun to identify, collect, and disseminate statistics on New Jersey child care services and programs. The Council will work with the New Jersey WomenCount project at Douglass College, Rutgers University, the "New Jersey Kids Count" project, and with the Division of Youth and Family Services, the Division of Family Development, the Division on Women, the Department of Human Services, the Department of Education, and the Department of Labor.

• **Research Projects.** Under the conditions of a memorandum of understanding between the Department of Human Services and the School of Social Work, Rutgers University, a number of research projects were carried out over the past two years, including a report on the mini child care center grant project, and, the SSBG model center report.

• **History of the Council.** In cooperation with Kean College of New Jersey and in partial fulfillment of a Master of Arts degree, a Kean graduate student is preparing a historical review of the Council's first 10 years.

Recommendation 2:

Wherever possible expand existing child care services to meet changing community needs.

- **Earned Income Tax Credit.** The Council took the initiative in promoting the revised, federal Earned Income Tax Credit (EITC), sponsoring a two-day seminar led by leaders from the National Women's Law Center, Washington, DC. The Association for Children of New Jersey (ACNJ) was instrumental in implementing the project statewide and will continue and expand the project in 1993.

- **Child Care Expansion.** Over $12 million in new federal funds from two grant programs in the Omnibus Budget Reconciliation Act of 1990 (OBRA 90) were used to establish a statewide child care certificate program presently serving approximately 9,450 children from nearly 6,000 families. The Division of Family Development, formerly the Division of Economic Assistance, established a Child Care Policy Committee that meets every month to address on a rotating basis the JOBS child care program, the "New Jersey Cares for Kids" certificate program, and the child care resource and referral (CCR&R) system.

- **GoodStarts.** In his 1990 inaugural address, Governor Jim Florio announced the GoodStarts project in which school districts would apply for grants in which they would plan with Head Start programs in their districts to establish prekindergarten classes and to develop in-service training for classroom staffs through 2d grade. GoodStarts emphasizes developmentally-appropriate curriculum from preschool through 2d grade. The 1992 contracts are with the school districts in Camden, East Orange, Jersey City, Newark, Pemberton and Pleasantville; approximately 850 children are being served in 47 classrooms (includes Pre-GoodStarts enrollment described in next paragraph). Funding for GoodStarts comes from state funds and from the federal Child Care and Development Block Grant (CCDBG). With the Department of Education as the lead agency, the Interagency Management Team is composed of staff from DOE, the Department of Human Services, and the Governor's Office of Management and Planning.

Some of the CCDBG funds were used for a one-time-only Pre-GoodStarts project in which early childhood programs were established in New Brunswick, Paterson, and Irvington, and which funded an Early Childhood Specialist in each of the three Regional Resource Centers.

- **Mini Child Care Center Grants.** The SFY 1993 budget included $300,000 for grants to go to small, licensed centers (10-30 children) to expand enrollments. Council testified before the Joint Appropriations Committee for SFY 1994, recommending that this item be retained in the final state budget.

- **New Jersey Rising Generation.** This special project anticipated submitting proposals to the New American Schools Development Corporation. Although New Jersey did not receive a grant, the process did bring together public school, child care and Head Start leaders in several communities.

- **Trips to Washington, DC.** Council members traveled to Washington in March 1992 and March 1993 to meet with Senators Bill Bradley and Frank Lautenberg, and with Congressmembers Robert Andrews, Marge Roukema, Herb Klein, Robert Franks, Robert Menendez, and Donald Payne. Members also met with Congressman Dean Gallo. The purpose of the visits was to advise the legislators about the status of federal funding and regulations for the child care certificate program. The intent of these and subsequent visits will be to provide the forum for an ongoing relationship with the members of Congress.

- **Renovation Grant Funds:** In 1992-93, DYFS awarded $500,000 from CCDBG funds for minor renovations to licensed child care centers. Similar projects will be funded in 1993 with $185,000.

Recommendation 3:

Expand the number of available family day care homes in New Jersey.

- **P.L. 1992, Chapter 13.** This law permits registered family day care (FDC) homes to operate in residential zones without special zoning variances and also requires criminal history record investigations (CHRI) for registered FDC providers, substitutes, assistants, and anyone above 18 years of age residing in the home. The Council and the FDC community has supported the moratorium on the CHRIs that is scheduled to expire in November 1993 because of the costs associated with the process which must be paid by the providers. Members of the Legislative-Government Action Committee and the family day care community formed the Ad Hoc FDC Subcommittee to find an alternative solution to requiring CHRIs of FDC providers, staff, and household members over the age of 18 years.

- **P.L. 1992, Chapter 137.** Despite testimony from the Council and others in the child care community, the legislature eliminated funding for the FDC registration program from the SFY 1993 budget. Subsequent legislation reinstated the funds to pay for registration of family day care homes using money from the Catastrophic Illness in Children Trust Fund.

- **CCDBG Funds.** The Council supported allocating funds from the CCDBG to register family day care providers on waiting lists throughout the state.

Recommendation 4:

To expand the availability of center-based infant/toddler care, the feasibility of developing an infant/ toddler care system must be explored. Such a system would include a center-based program or sponsoring agency as a core, with a network of satellite infant/toddler family day care homes. The sponsoring agency will provide technical assistance, training or other supportive services to the infant family day care home.

No specific Council action taken.

Recommendation 5:

Develop a statewide needs assessment to demonstrate the need for school-age child care (SACC).

Following the passage of **P.L. 1992, Chapter 95**, which extends child care center licensing regulations to include programs serving children from age six through 12 years, the Council participated in DYFS's efforts to develop regulations which are scheduled for implementation in 1993. The implementation of the licensing process for SACC programs is expected to identify most of the programs serving children in the age group.

Use of **Federal Dependent Care Grant** funds continued with a range of activities statewide, including 15 mini grants ($93,000) for school-age child care (SACC) planning; summer wrap-around care for DHHS Region II migrant project; three summer camp play leaders training sessions; SACC leadership workshop for Elementary and Middle School principals; Assessing SA quality (ASQ) Leadership Institute; Project FORESIGHT; scholarships for Health in Child Care Conferences (1992 & 1993); development of family day care homes for respite care for children with special needs; enriched experiences for homeless children, and purchase of special needs equipment available on loan from child care resource and referral agencies.

Recommendation 6:

Create one office within state government to be responsible for the coordination of all aspects of child care policy and service development.

- **The Office of Child Care Development (OCCD)** was established in the Division of Youth and Family Services (DYFS) in 1988, and was transferred to the Central Office in

the Department of Human Services (DHS) in late 1989. Because serious budget constraints in SFY 1993 required all state departments to carry out major staff layoffs, OCCD was disbanded in October 1992.

During the preceding year, OCCD accomplished the following: published *Child Care Directions*, a statewide newsletter; developed and implemented a revised parent copayment scale; participated in the work of the Child Care Resource and Referral Working Group appointed by former DHS Commissioner Alan Gibbs; developed and implemented plans for the "New Jersey Cares for Kids Program," including the statewide certificate program using funds from the Title IVA At-Risk Child Care legislation and the Child Care and Development Block Grant (CCDBG); developed the DHS component of the Department of Education's GoodStarts initiative; honored accredited center-based and family day care providers at a reception held during the Week of the Young Child; and represented DHS on the Head Start/ State Collaboration Project.

B. *Quality of Care*

Recommendation 1:

Establish a uniform incentive system which recognizes programs which exceed current mandated minimum quality standards.

- **Members of the Council attended the DHS-sponsored reception** in April 1992, which honored the child care centers accredited by the National Association for the Education of Young Children (NAEYC) and family day care providers accredited by the National Association for Family Day Care (NAFDC). At the present time, 56 centers are accredited by NAEYC and 16 FDC providers are certified by NAFDC.

The Child Development Associate (CDA) is a competency-based national credential awarded to persons who work with young children in either a center- or home-based program. New Jersey recognizes the CDA as the equivalent of the Group Teacher title. A CDA scholarship program administered by the Division on Women provides subsidies to income-eligible participants. A growing number of Head Starts and other programs seek out prospective staff members who have the CDA credential.

Recommendation 2:

Design a public relations campaign aimed at increasing the knowledge of parents and the general public about quality child care.

- The Council through the work of its Public Relations Committee has expanded its efforts to inform the public about its work and about the status of child care throughout the

state: sending out press releases about Council activities, co-sponsoring state conferences, and co-sponsoring the annual New Jersey reception at the national conference of the National Association for the Education of Young Children (NAEYC).

- Council members traveled on a state-level Chamber of Commerce train trip from Newark to Atlantic City in September to speak with state legislators about child care issues.

- Council members traveled on the Chamber of Commerce train trip to Washington in February, 1993, to speak with federal and state officials about child care issues in New Jersey.

C. *Child Care Regulation*

Recommendation 1:

The state's Department of Education should adopt regulations governing early childhood education and child care programs operated by public schools for children up to thirteen years of age. These regulations should contain standards that are not lower than the level of child care center licensing regulations adopted and implemented by the Division of Youth and Family Services (DYFS).

- **No specific Council action taken.** The New Jersey School-Age Child Care Coalition and Department of Education staff have discussed the issue of parallel regulations for school board-sponsored child care programs.

Recommendation 2:

Amend the Child Care Center Licensing Act (N.J.S.A. 30:5-B-1 to 15) to:

- *clarify the provision in the existing law governing which children are counted in determining whether a child care program has met the definition of a child care center (threshold level);*

- *modify the existing exemption for special activities programs in a way that restricts this exemption to programs providing only one activity;*

- *extend the upper age threshold in child care centers for licensing purposes from six to thirteen years of age and establish appropriate program standards;*

- *eliminate the current exemption from licensure of pre-school programs that are an integral part of a private elementary school system or institution with grades K-6;*

- *call for DYFS' Bureau of Licensing to conduct annual life-safety and program inspections of licensed child care centers; and*

- *authorize DYFS to devise and implement administrative sanctions (such as fines) against child care centers that fail to comply with, or continuously disregard, the law and regulations.*

- The Council supported the passage of S-87 (Lipman), P.L. 1992, Chapter 95, and was represented at the bill signing by Governor Florio in September 1992. The Child Care Center Law as amended addressed the issue described in the third bullet listed above and now includes child care programs for children from age six through 12 years. Other issues outlined above continue to be discussed.

Recommendation 3:

As there has been a net increase of 23 percent in the number of licensed child care centers since 1983 and an increase of 357 percent in the number of complaints against centers, additional staff must be allocated to DYFS' Bureau of Licensing to meet its increasing responsibilities.

- **No specific Council action taken.** There have been no staff increases in the Bureau of Licensing except for staff secured with CCDBG funds for implementing the school-age child care licensing program. In fact, DYFS lost licensing staff during the last State reduction in force.

Recommendation 4:

An immediate appropriation is needed to fund the Family Day Care Provider Registration Act so that sponsoring organizations can register homes on a voluntary basis in their designated geographical areas.

- Funds from the Child Care and Development Block Grant were used to register the backlog of family day care homes on sponsoring organizations' waiting lists.

Recommendation 5:

Implement mandatory state regulation of family day care homes in SFY'90.

- The Council has included this recommendation in its list of SFY 1994 priorities.

D. *Subsidizing the Child Care System*

Recommendation 1:

Establish a committee to explore possible revisions of New Jersey tax laws to secure an ongoing funding source for child care services.

- Although a number of bills are presently in the New Jersey legislature that would affect corporate and business taxes if certain child care services were to be provided to employees, none of the bills has shown any movement. In the past, such bills have been interpreted as a reduction in state revenue and have been opposed by the Division on Taxation. The Council has reviewed these bills in the past, but has not taken a position on any of them.

Recommendation 2:

Immediately establish a Public/Private Child Care Partnership Trust Fund to help subsidize the cost of care to families with low and moderate incomes. In this fund the state would match monies contributed by the private sector.

- **No specific Council action taken.** The Council has focused on the implementation of the child care certificate program which has expanded child care services only to low-income working families.

Recommendation 3:

Support legislation and bond issues to establish low interest loans and grants for expansion of child care facilities. These funds would also be used to help meet the costs of renovation necessary to comply with state building/fire codes and licensing requirements.

- DHS has granted $50,000 from CCDBG funds to the Invest in Children public/private partnership program seeking to fund improvements to facilities used by Head Start and selected child care programs. The Early Childhood Facilities Fund (ECFF) is in its initial phase and recently achieved non-profit status.

- DHS budget for SFY 1993 included $300,000 to fund mini-grants for upgrading family day care homes and small child care centers (enrollment under 30 children). The grants were made in the first three Family Development Program counties: Camden, Essex, and Hudson.

- Through a competitive grant application process administered by DYFS, CCDBG funds totalling $500,000 statewide were used for small grants to renovate non-profit child care centers. In the coming year, $185,000 of CCDBG funds will be used for similar grants.

Recommendation 4:

Expand the child care subsidy voucher program to increase availability of private child care to low and moderate income families, and families with special needs.

- The Child Care and Development Block Grant (CCDBG) and the Title IVA At-Risk Child Care legislation provided over $9 million for child care certificates (vouchers). As of December 1992, 6,750 children were using vouchers with many others on waiting lists throughout the state. Two pre-existing voucher programs referred to in this recommendation located in Hudson County and in the Southern DHS region continue under DYFS contracts.

Recommendation 5:

Increase state funding to the Social Services Block Grant (SSBG) to raise the number of subsidized child care slots available.

- The reimbursement rates for all subsidized child care were increased in the past year. Parent co-payments (fees) were also increased twice, once when the fee structure was revised and again when the SFY 1993 budget mandated a 10 percent increase in parent fees. The Council did not support the legislation that increased the fees and testified before the Joint Appropriations Committee on May 11, 1993, to recommend rescinding the fee increase. No additional funds were used to increase child care enrollment.

Recommendation 6:

Allocate state monies to fund a New Jersey Head Start-like program to meet the early childhood education and child care needs of children three and four years of age living in poverty.

- Since 1988, state funding for Head Start-like services have been made available to provide wrap-around child care services for children enrolled in Head Start programs. Funds administered by DYFS are used to extend the number of hours of program operation from 3.5 or 7.0 hours to 10 hours. Currently, $1.3 million goes to fund Head Start-like services. In the coming year, $250,000 from CCDBG funds will go for similar services.

Recommendation 7:

Funding must be targeted to provide child care services to teenage parents who are in school and/or in training.

- The allocation of CCDBG funds for the current year includes $150,000 for services for teen parents in two School-Based Youth Services Programs in New Brunswick and Plainfield.

Recommendation 8:

The New Jersey Department of Human Services must provide specific funds to address the child care needs of special populations, including parents in correctional institutions, parents in residential substance abuse facilities and parents who are victims of domestic violence.

- **No specific Council action taken.**

Recommendation 9:

Increase the level of resources to support family day care.

- Although the Council has supported the inclusion of $424,000 in the SFY 1994 budget for family day care registration, it has urged the Legislature to explore sources for the funds other than the Catastrophic Illness in Children Trust Fund.

Recommendation 10:

Funding to the New Jersey Child Care Resource and Referral (CCR&R) System should be increased.

- In February, 1992, an Ad Hoc Child Care Resource and Referral (CCR&R) Working Group appointed in October 1991 by former DHS Commissioner Alan Gibbs submitted its final report. Among the recommendations of the CCR&R Working Group was a request for increased funding for CCR&R services. In addition, the report recommended other actions which were subsequently assigned to Division of Family Development Working Groups composed of community and government representatives. The small groups addressed major issues identified in the report: 1) defining core services and identifying

funding sources; 2) operating guidelines, and 3) examining conflict of interest issues. The reports will be delivered to the Commissioner of the Department of Human Services and the Council in July 1993.

- The second year's CCDBG allocation includes more than $400,000 for increased CCR&R agency funding.

Recommendation 11:

Promote state government to take a leadership role in providing child care services to its employees.

- At the present time, the State of New Jersey provides support for six child care centers for the use of state employees, two of which were opened this past year. Of the four centers established earlier, one is in Skillman, one is in Ewing Township, and two are in Trenton. One of the new centers is in Trenton and one is in Newark, serving state employees who work in the Essex County area.

Recommendation 12:

Explore all avenues to provide for an increase of salaries for child care workers and professional staff.

- **No specific Council action taken.** However, reports of the national Child Care Employee Project emphasize staff salaries and some New Jersey child care organizations frequently address this issue.

E. Child Care: The Profession

Recommendation 1:

A comprehensive survey of salaries paid to child care staff should be completed. Survey findings should be immediately analyzed and solutions to this problem quickly developed.

- **No specific Council action taken.** While some counties have conducted surveys, none has been done on a statewide basis.

Recommendation 2:

The New Jersey Department of Education in cooperation with the New Jersey Department of Human Services should commission a study of the long-term impact of the changes in teacher certification on the state's child care and early childhood education system. Research should also evaluate the effects on the provision of services and quality of care in early childhood programming.

• In 1992, as in previous years, efforts have continued to obtain an early childhood teacher certificate separate from elementary and secondary certificates. Advocates have testified frequently before the State Board of Education and supported legislation that would provide the separate certification. Although no action was taken by the State Board of Education in 1992, members of the child care community met with the new Department of Education Commissioner, Mary Lee Fitzgerald, to discuss the issue, and Senate Bill 1494 (Palaia) would require the DOE to establish two endorsements to the instructional certificate: a Nursery-Third Grade certificate and a Grade Three-Eight certificate.

It is expected that training courses and academic preparation will be influenced by the certification issue; the Council and its member organizations are exploring the implications of the absence or presence of a separate early childhood teacher certification

Recommendation 3:

Child care training courses, based on a comprehensive training model that fosters career development and addresses multi-cultural/lingual approaches, should be made available and accessible to child care providers.

• During 1992, two similar, but slightly different projects were proposed to use part of the Quality Improvement funds from the CCDBG. The initial project, Child Care Management and Provider Development Initiative, became known as the Child Care Research, Education Development and Investment Trust (CCREDIT). CCREDIT was later modified to become CAREERS, the Child CARE Educators Resource Services.

The final dispersion of funds from the 6.25 percent of CCDBG was as follows: $50,000 to Invest in Children's Early Childhood Facilities Funding and $108,000 in equal amounts to the three regional resource centers (RRC): North Jersey 4Cs, Union County 4Cs, and EIRC. The funds administered by the three RRCs will be used to develop a statewide directory of early childhood training opportunities, to conduct training issue focus groups, and to sponsor a statewide conference on early childhood professional development. As noted above on page 20, a $50,000 grant went to the Invest in Children program, a public-private partnership administered by the Association for Children in New Jersey.

In January, 1993, the Council established a new standing committee for Professional Development whose purpose is to develop a comprehensive proposal to enhance the professional growth and development of those in the fields of education and care of children from birth to 13 years.

Other professional training events in which Council members participated included a statewide Roundtable held in March, a one-day conference on elements of professional development in May, and the second national conference on early childhood professional development sponsored by the National Association for the Education of Young Children (NAEYC) and held in Minneapolis in June. Twelve New Jersey educators attended the NAEYC conference.

Recommendation 4:

Society must recognize the value of child care as a profession so capable individuals will be attracted to, and retained in, this field.

- The CAREERS project is an initial effort to address the need to invest in the child care profession and to inform practitioners and the public alike about the career options available within the early childhood profession. Likewise, the Council's decision to establish a standing committee on professional development recognizes the need to address comprehensively numerous issues pertaining to the profession: teacher and staff certifications, program accreditation, staff licensing requirements, articulation among institutions of higher education, staff compensation, pre-service and in-service needs, core curriculum for training early care educators, etc.

F. Parental Role and Responsibilities

Recommendation 1:

All child care programs should be required to have parent organizations, parents groups, or parent advisory committees, and to allow for parent input into the program, including its goals and objectives.

- **No specific Council action taken.** However, the revised regulations for center-based programs include requirements for parent activities in child care programs.

Recommendation 2:

Child care programs should be designed to encourage parental involvement.

- **No specific Council action taken.**

Recommendation 3:

Parents and providers must work together to insure that programs are developed which are sensitive to and appropriate for multi-ethnic populations.

- **No specific Council action taken.**

G. *Meeting Families' Unique Needs*

Recommendation 1:

The Division of Youth and Family Services (DYFS) must expand its current child care staff education program on the problems of child abuse and neglect to include all child care personnel. This course must also be broadened to include information on working with families experiencing problems with domestic violence and substance abuse.

- **No specific Council action taken.**

Recommendation 2:

The Division of Youth and Family Services (DYFS) should implement a long-range plan to increase enrollment of children under DYFS protective service supervision in Social Services Block Grant (SSBG) funded community-based child care centers.

- **No specific Council action taken.**

Recommendation 3:

The Division of Youth and Family Services should establish a crisis care system in the state which would make respite care available to high risk population.

- **No specific Council action taken.**

Recommendation 4:

The state's Department of Human Services must take a leadership role in encouraging and assisting child care programs to provide a family-centered approach to services which recognizes and appreciates cultural differences while attempting to meet the multi-service needs of families.

- **No specific Council action taken.**

Recommendation 5:

Private agencies which are bilingual/multi-cultural or family day care sponsors should be contacted to recruit, train, and monitor bilingual/multi-cultural family day care providers.

- **No specific Council action taken.**

Recommendation 6:

A network of support services, (including health, economic potentials, human services, education and labor related) must be developed and made available in local communities to teenage parents who are in school and/or in training.

- **No specific Council action taken.**

Recommendation 7:

School districts should be encouraged to provide parenting classes to teenage parents as part of the mandated family life education curriculum.

- **No specific Council action taken.**

Recommendation 8:

Insure that the comprehensive child care needs assessment adequately addresses the child care needs of families with children having special medical, physical and/or emotional needs.

- **No specific Council action taken.**

Recommendation 9:

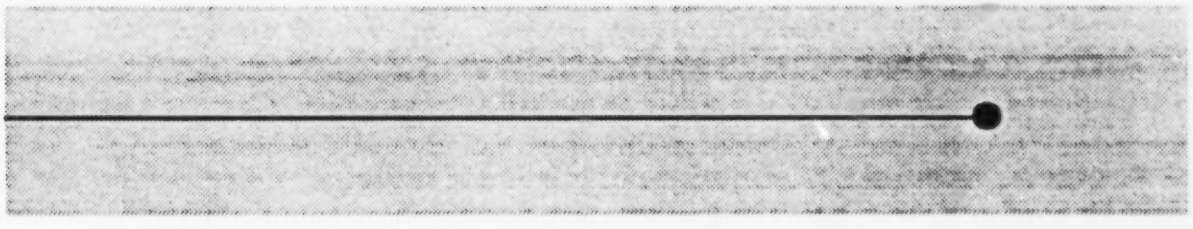
Explore in-depth solutions to the lack of available child care services for special needs populations.

- **No specific Council action taken.** However, the Council continues to support the Federal Dependent Care Planning Grant which makes available funds for developing programs for special needs children.

Recommendation 10:

Improved coordination and cooperation must be established between school systems and child care providers serving populations with special needs and handicapping conditions so that all eligible children in New Jersey have equal access to mandated services.

- Amy Goldman, DHS Office of Education, and Celeste Andriot, Chief, Specialized Pediatrics Services Program, Department of Health, presented on early intervention programs carried out by these agencies in cooperation with the Department of Education. In 1993, the early intervention services currently supplied by the DOE will be transferred to DOH. In addition, a proposed change in DOE regulations was introduced that would permit special needs educators to serve children in the home- or center-based program in which the child is enrolled for most of the school day.



SFY 1994 PRIORITIES*

CHILD CARE PRIORITIES

#1. Develop collaborative relationships on child care professional development issues in order to expand and enhance the professional development of child care staff who work with children between birth and 12 years.

#2. Continue working on existing collaboration programs between public schools and the early education and child care community.

#3. Develop collaborative efforts with community organizations and governments to establish a comprehensive 'office for children' at the state government level.

#4. Support implementation of mandatory state regulation of family day care providers.

* A copy of the ***Child Care Priorities for SFY 1994*** with a proposed action plan and timetable is available as a separate document from the office of the Child Care Coordinator at (609) 984-0879.

LEGISLATIVE PRIORITIES

The Council supports these bills:

S-86, Lipman
Clarifies the family day care registration law (P.L. 1987, Chapter 27).

S-1233, Adler & Sinagra/A-1647, Derman & Warsh
Prohibits smoking in child care centers.

S-1332, Cafiero
Requires certain toys to carry choke hazard warnings.

S-1494, Palaia
Requires the Department of Education to eliminate the Nursery-Eighth Grade endorsement to the instructional certificate and to establish two endorsements: Nursery - Third Grade (N-3) and Third - Eighth Grade (3-8).

A-376, DeCroce
Permits school-age child care programs to operate in school businesses without a use variance.

The Council opposes these bills:

S-958, DiFrancesco & Littell
Transfers all building inspections, including child care centers, to the Department of Community Affairs.

A-1427, Rocco
Requires the 30 urban school districts to establish full-day kindergartens in the 1994-95 school year, and ensures that early childhood programs are available to all three- and four-year-olds when appropriate in the 1995-96 school year, and earlier if suitable facilities are available.

ON-GOING PRIORITIES

#1. Monitor the state budget and fiscal legislation for child care implications.

#2. Plan for and advise on use of federal child care funds.

#3. Collaborate to gather and disseminate relevant data on statewide child care services and needs.

APPENDIXES

- **Pamphlet Law 1992, Chapter 95, September 10, 1992,** amending P.L. 1983, Chapter 492: Creating the Child Care Advisory Council.

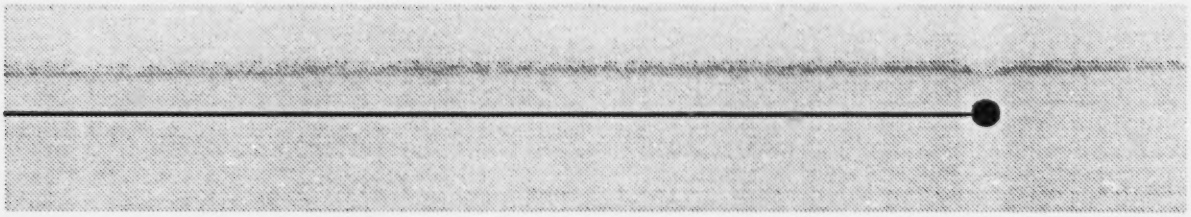
- **New Jersey Child Care Advisory Council: Fact Sheet.**

- **Fact Sheet on Child Care in New Jersey.**

- **"Alphabet Groups"** - Frequently-used abbreviations in child care and early education.

- **New Jersey Child Care-related Legislation signed into law through February 1993.**

- **Former Council Members, Designees, Liaisons & Staff.**



PAMPHLET LAW 1992, CHAPTER 95

(AMENDING P.L. 1983, CHAPTER 492)
N.J.S.A. 30:1-12 and 30:5B1 through 15

30:5B-14. Advisory council; membership; duties, grants or contributions

a. The Director of the Division of Youth and Family Services in the Department of Human Services and the Director of the Division on Women in the Department of Community Affairs shall establish and designate an advisory council which shall consist of at least 15 individuals who have experience, training or other interests in child care issues. To the extent possible, the directors shall designate members of existing councils or task forces heretofore established on child care in New Jersey as the advisory council.

b. The advisory council shall:

(1) Review rules and regulations or proposed revisions to existing rules and regulations governing the licensing of child care centers;

(2) Review proposed statutory amendment governing the licensing of child care centers and make recommendations to the commissioner;

(3) Advise the commissioner on the administration of the licensing responsibilities under this act;

(4) Advise the commissioner on the needs, priorities, programs, and policies relating to child care throughout the State;

(5) Study and recommend alternative resources for child care; and

(6) Facilitate employment-related child care through information and technical assistance.

c. The advisory council may accept from any governmental department or agency, public or private body or any other source grants or contributions to be used in carrying out its responsibilities under this act.

30:5B-15. Reports

The advisory council shall prepare and submit to the Senate Institutions, Health and Welfare Committee and General Assembly Corrections, Health and Human Services Committee an annual report of its findings and recommendations.

09/10/92

New Jersey
Child Care Advisory Council

FACT SHEET

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Dr. Sydelle Mason
Chairperson

Dr. Edna Ranck
Child Care Coordinator

MISSION

The purposes of the New Jersey Child Care Advisory Council are to review rules and regulations governing the licensing of child care centers; to advise on the needs, priorities, programs and policies relating to child care in New Jersey; to study and recommend alternate resources for child care, and to facilitate employer-supported child care through information and technical assistance. The Council, the first group designated by law to advise state government on child care, was established by P. L. 1983, Chapter 492 as amended by P. L. 1992, Chapter 95, to advise the Department of Human Services (DHS) and the Department of Community Affairs (DCA) on child care for all children in New Jersey, regardless of race, religion, or socioeconomic status.

HISTORICAL BACKGROUND

The earliest known New Jersey collaboration on child care occurred during World War II when a committee composed of representatives of the Departments of Education (DOE), Health (DOH), and Human Services (DHS) (then Institutions and Agencies), and the Office of Civil Defense was established to develop federally-supported child care programs for mothers working in defense installations. The committee was dissolved at the end of the war. Licensing of child care centers for preschool-age children began in 1946, under the aegis of the DOE, and in 1972, the Division of Youth and Family Services (DYFS) was established in DHS to consolidate all child care services supervised by the state. Licensing regulations for infant programs were passed in 1982 and for school-age child care in 1992. Voluntary registration for family day care providers was established in 1987.

New Jersey Child Care Advisory Council
FACT SHEET
March 1993

MEMBERSHIP AND COMMITTEES

The Council members are appointed for three-year terms by two procedures: 22 are appointed by leading child care, early education, and child advocacy organizations, and 18 are appointed by the directors of DYFS and the Division on Women (DOW) in DCA.

DYFS and DOW appoint non-voting designees to the Council, while non-voting liaisons are appointed by the Departments of Education, Health and Labor. Representatives from the DHS Office of Policy, Planning and Program Evaluation (OPPPE) and the DHS Division of Family Development (DFD) participate regularly in Council proceedings.

The Executive Committee and six standing committees on Finance, Legislative-Government Action, Professional Development, Program, Public Relations, and Research meet regularly: Officers are elected bi-annually and meetings are held every month except August and December.

ACCOMPLISHMENTS

- Published New Jersey's first comprehensive child care plan in 1988;
- Sponsored New Jersey Child Care Day in 1988, New Jersey Child Care Unity Day in 1991, a Child Care Legislative Day in Trenton, and co-sponsors annual receptions at the national conference of the National Association for the Education of Young Children (NAEYC);
- Testifies before Federal and State legislative committees and state and county boards, including annual state budgets;
- Publishes an annual report to the Legislature and the Governor which contains a summary of the year's activities and priorities for the year ahead;
- Supports child care legislation, including many bills that became law between 1985 and 1992; and
- Members represent the Council on numerous statewide organizations and committees, including the New Jersey Statewide Human Services Advisory Council.

OF SPECIAL NOTE

- Serves as a formal link among child care programs, child advocacy agencies, professional organizations, and government departments and offices;
- Partially overcomes limited resources for Council operations by co-sponsoring relevant events and drawing from available leadership in program development;
- Corresponds with and contacts regularly the New Jersey Congressional delegation, the state Legislature, the Office of the Governor, and the media; and
- Advises on the plans for implementing Federal and State child care legislation.

FOR ADDITIONAL INFORMATION

Individuals and groups interested in making a presentation to the New Jersey Child Care Advisory Council, in being considered for Council membership, in receiving Council publications, or learning more about the work of the Council, may contact **Sydelle Mason, Chairperson at (609) 767-5757** or **Edna Ranck, Coordinator at (609) 984-0879**.

FACT SHEET:
NEW JERSEY CHILD CARE PROGRAMS & SERVICES

(As of April 1993)

1. Licensed Child Care Centers.

- 2,283 licensed centers serve over 132,000 children from birth through five years.
- 206 Head Start centers (29 grantees) enroll over 11,688 children. Although Head Start is federally-funded, some programs receive state "Head Start-Like" funds to enable parttime lasses to operate a full day.
- In September, 1992, legislation amended the child care center licensing law to establish requirements for school-age child care (SACC) programs (P.L. 1992, Chapter 95). When the regulations are implemented, beginning in 1993, more data will be available on SACC programs and enrollments

§ **For information about licensed centers, call (609) 292-1021 (Bureau of Licensing).**

§ **For information about Head Start, call (201) 345-6692 (Head Start Association) or (201) 648-2820 (Head Start/State Collaboration Project).**

2. Registered Family Child Care Providers.

- 4,000 plus registered family child care providers serve an average of three children each (approximately 11,800 children). Providers enter and leave the family day care field for many reasons, thus creating a significant turn-over rate. The present number of family day care providers may not reflect the number of registered providers that have operated in any given year.

§ **For information, call 1-800-3-DAY CARE or (609) 292-1021 (Bureau of Licensing.**

3. Federal and State-Subsidized Child Care.

- 14,500 children attended approximately 225 DYFS-funded community-based non-profit agencies (Social Services Block Grant (SSBG) and State funds
- 6,750 children were using certificates (vouchers) - as of December 1992.
- Over 8,500 children are on certificate waiting lists throughout the state and 12,000 children are reported to be on DYFS-contracted child care center wiating lists.
- 27,812 children were placed in child care settings using funds from the JOBS welfare reform funds (formerly REACH)

§ **For information about DYFS contracted programs, call (609) 984-0459 (DYFS).**

§ **For information about the NJCK certificate program, call (609) 566-2160 (DFD).**

4. Public Education.

- 8,500 children are in public school prekindergartens (4-year-olds)
- 4,178 children are receiving Chapter 1 services in basic skills improvement.
- 760 children are enrolled in six sites of the GoodStarts program. GS funds also pay for improvements in receiving schools, access to auxiliary services, ongoing staff development, and maintenance of parent involvement.

§ **For information, call (609) 984-3429 (Early Childhood, Department of Education.**

5. Employer-supported Family Initiatives.

- 136 employer-sponsored or -supported child care centers: 57 hospitals, 41 private businesses, 19 state/county colleges, 11 government agencies, 6 private colleges, & 2 public schools.
- Six centers for state employees: four in Trenton, one in Hopewell, and one in Newark serving employees in the Newark area.
- No current data are available on the number of employers supporting other types of family support services, including child care resource and referral services, parent seminars, staff training, vouchers, family day care networks, flextime, family leave policies, and flexible spending accounts.

§ **For information, call (609) 633-6663 (Division on Women) or (609) 292-4834 (DYFS).**

6. School-age Child Care.

- There are an estimated 1,000-plus school-age child care (SACC) programs throughout the state. There are SACC coalitions in all 21 counties and a state SACC Coalition.

§ **For information, call (609) 292-1946 (Federal Dependent Care Grant Project).**

7. National Accreditation Options.

- 56 **center-based programs are** accredited by the National Academy of Early Childhood Programs, National Association for the Education of Young Children (NAEYC).
- Over 100 centers are engaged in the initial self-study phase of the process.

§ **For information, call (609) 951-2249 (NJAEYC).**

- 16 **family child care providers** are accredited by the National Association for Family Day Care (NAFDC).

§ **For information, call (609) 428-1249 (NJ FDC Providers Association).**

- Scholarships for the national **Child Development Associate** (CDA) individual professional accreditation are available to eligible persons in New Jersey.

§ **For information, call (609) 633-6663 (Division on Women).**

8. Child Care Resource and Referral (CCR&R).

- Three Regional Resource Centers in the Northern, Central, and Southern regions.
- Each of the 21 counties is served by a local CCR&R agency. There is also a New Jersey CCR&R Association.

§ **For information about the CCR&R System, call (609) 588-7915 (DFD).**

9. Labor Force Information in New Jersey.

Source: Children's Defense Fund, *Child Care & Early Childhood Development, 1992.*

- Labor Force Participation of Mothers with Children Younger Than Six, 1990:
  W/ Children Younger than Six = 446,051 (55.9 percent in labor force)

- Children Younger Than Six W/ all Resident Parents in Labor Force, 1990:
  325,227 (53.1 percent)

Source: Except where noted, information in this appendix comes from the Department of Human Services, the Division of Youth and Family Services, the Division of Family Development, the Division on Women in the Department of Community Affairs, and the Department of Education.

For other New Jersey child care information, call the Child Care Coordinator, Department of Human Services, (609) 984-0879.

June 1993

NEW JERSEY CHILD CARE ADVISORY COUNCIL

"ALPHABET GROUPS"

Frequently-used Abbreviations in Child Care & Early Education

Professionals frequently refer to organizations, programs and initiatives by their initials. This list has been compiled to help the New Jersey Child Care Advisory Council and others identify entities by their acronyms and initials. The 22 organizations represented on the Council are not included.

ACEI	Association for Childhood Education International
ACYF	Administration of Children, Youth & Families (USDHHS)
ADA	Americans with Disabilities Act
AFDC	Aid to Families with Dependent Children
ARCC	At-Risk Child Care - another name for Title IV-A At-Risk Child Care Act
BOCA	National building codes subscribed to by NJ and therefore applicable to child care programs
BOL	Bureau of Licensing (DYFS)
CAREERS	Child CARE Educator Resource Services (1992-93)
CCAC	Child Care Action Campaign (national)
CCDBG	Child Care & Development Block Grant
CCEP	Child Care Employee Project, Oakland, CA
CCFP	Child Care Food Program (USDA)
CCR&R	Child Care Resource and Referral
CDA	Child Development Associate
CDF	Children's Defense Fund
CF	Children's Foundation
CCLC	Child Care Law Center, San Francisco
CWLA	Child Welfare League of America
DCA	NJ Department of Community Affairs
DFD	NJ Division of Family Development, DHS
DHHS	US Department of Health & Human Services
DHS	NJ Department of Human Services
DOE	NJ Department of Education
DOH	NJ Department of Health
DOL	NJ Department of Labor
DOW	NJ Division on Women, DCA
DYFS	NJ Division of Youth & Family Services, DHS
ECFF	Early Childhood Facilities Fund, NJ Invest in Childre. Project
EECC	Early Education & Child Care
EIC	Earned Income (Tax) Credit
ESCC	Employer-supported Child Care
FCC	Family child care - another term for family day care
FDC	Family day care
FDCSO	Family Day Care Sponsoring Organization
FDP	Family Development Program - welfare reform in DFD
FSA	Family Support Administration (US DHHS); Family Support Act
IV-A	Title of the Family Support Act that addresses AFDC and child care for families receiving AFDC or who are working (ARCC)

GS	GoodStarts
HS	Head Start
HS-L	Head Start-like Funding
HSSC	Head Start-State Collaboration Project
HRDI	Human Resources Development Institute, NJ's agency for training located in the Department of Personnel
HSAC	Human Services Advisory Councils (NJ DHS)
JOBS	Job Opportunities & Basic Skills, USDHHS welfare reform
LCCA	Lead Child Care Agency
MCCI	Mini Child Care Center Initiative
MCH	Maternal and Child Health Block Grant (DOH)
NACCRRA	National Assoc. of Child Care Resource & Referral Agencies
NAFDC	National Association for Family Day Care
NAECP	National Academy of Early Childhood Programs
NAEYC	National Association for the Education of Young Children
NCCP	National Center for Children in Poverty, Columbia University
NCCIP	National Ctr. for Clinical Infant Programs (now *Zero to Three*)
NJCK	New Jersey Cares for Kids
NJEA	New Jersey Education Association
OBRA 90	Omnibus Budget Reconciliation Act of 1990 - includes CCDBG & IV-A At-Risk legislation
OLS	Office of Legislative Services
OMEP	Organization Mondiale pour L'Education Prescolaire - (World Organization for Early Childhood Education)
PreGood-Starts	One-time-only part of GoodStarts program funded entirely by CCDBG funds (1992-93)
Region II	USDHHS regional office that oversees Head Start and federally-funded child care in New Jersey
SACC	School-age Child Care
SSBG	Social Service Block Grant
USDA	US Department of Agriculture (CCFP)

February 28, 1989
Rev. April 1993

NEW JERSEY CHILD CARE-RELATED LEGISLATION SIGNED INTO LAW 1992-93

PAMPHLET LAWS (P.L.) 1992 AND 1993

Chapter 13, (S-110, Cardinale), signed May 28
Amendments: "family day care homes shall be a permitted use in all residential districts of a municipality."

Chapter 95, (S-87, Lipman), signed September 10
Amends Child Care Center Licensing Law and provides for regulations for certain school-age child care programs.

Chapter 96, (S-408, Cafiero; A-663, Mikulak), signed September 10
Provides for Emergency Children's Health Services.

Chapter 137, (S-994, DiFrancesco), signed November 16
Provides (reinstates) $424,000 to register family day care homes.

Chapter 46, (S-1077, Lipman), signed February 18
Permits DHS Commissioner to establish a uniform system of subsidized child care services and funding in the State.

NEW JERSEY CHILD CARE ADVISORY COUNCIL

FORMER COUNCIL MEMBERS, DESIGNEES, LIAISONS & STAFF

As of April 1993

Martha Afetse'
Mary Lou Allen
Mia Andersen (C)
Ruth "Judy" Ashley
Dianne Keel Atkins (C)

Sondra Bittens
James B. Boskey (C)
Dr. Jane Bugnand (C)

Pam Christopher (C)

Carol Dobson

Dorothy Engle

Joy Fitzgerald
F. Lee Forrester

Louis Gallousis (C)
Kay Gellert
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Elissa Hairston
June Handler
David J. Harris, Jr. (C)

Elaine Koss

Diane Lavelle
Susan Leggoe

Richard Macaluso
Elsa Malaga (C)
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Dr. Nancy Monti
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Pat Petracco
Marion L. Phillips (C)
Rori Pipeling
Leddy Polity (C)

Ciro Scalera
Barbara Shaw (deceased)
Mary Smith

Urbano Venero
Yasmina Vinci

Kate Wertheimer (C)
Chee Chee Williams
Florence Williams
Joyce E. I. Williams
Ann M. Wilson
Aletha Wright (C)

Past Coordinators:
Norma Perez (1985)
Thelma Umansky

Past Division Designees
Terry Castro (DYFS)
Marc Cherna (DYFS)
Susan Karr (DOW)
James W. Smith, Jr. (DYFS)
Aletha Wright (DYFS)

Past Liaison
Susan Cohen (Health)

(C) Charter Member appointed in 1984

NEW JERSEY CHILD CARE ADVISORY COUNCIL

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DOCUMENTS

( ) ***Child Care: Today's Challenge for Tomorrow/A Comprehensive Plan for the Growth and Development of Child Care in the State of New Jersey.*** 1988. 136 pp.

( ) ***Child Care in New Jersey: A Report to the Legislature.*** (1988 Annual Report). Apr. 1989. 54 pp.

( ) ***A Position Paper on Certification of Early Childhood Teachers in the State of New Jersey.*** July 1989 (Rev. 1991.) 18 pp. [To be revised in 1993]

( ) ***Child Care in New Jersey '89: A Report to the Legislature.*** (Annual Report). Mar. 1990. 68 pp.

( ) ***Child Care in New Jersey '91: The 1990 Annual Report to the Legislature & An UPDATE on*** Child Care: Today's Challenge for Tomorrow. April 1991. 41 pp.

( ) ***Child Care in New Jersey '92: The 1991 Annual Report to the Legislature.*** May 1992. 42 pp.

( ) ***Child Care in New Jersey: The 1992 Annual Report & the SFY 1994 Priorities.*** June 1993.

To order copies of these publications and for information about child care in New Jersey, please contact:

Edna Ranck, Ed.D., Child Care Coordinator
New Jersey Department of Human Services
222 South Warren Street, CN 700, Trenton, NJ 08625-0700
TEL (609) 984-0879 FAX (609) 984-7380

or order the documents you want, using the form provided below:

ORDER FORM

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06/93

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